

ACCOMPANYING DOCUMENTS

Explanatory Notes and an Explanatory Memorandum are printed separately.

# Local Government (Democracy) (Wales) Bill

[AS INTRODUCED]

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# Local Government (Democracy) (Wales) Bill

## [AS INTRODUCED]

An Act of the National Assembly for Wales to make provision about the constitution and functions of the Local Democracy and Boundary Commission for Wales; to make various provisions relating to local government; and for connected purposes.

5 **Having been passed by the National Assembly for Wales and having received the assent of Her Majesty, it is enacted as follows:-**

### PART 1

#### INTRODUCTION

#### 1 Overview

- (1) This Part provides an overview of the provisions of this Act.
- 10 (2) Part 2 renames the Local Government Boundary Commission for Wales as the Local Democracy and Boundary Commission for Wales and reforms its constitution and functions.
- (3) Part 3 makes provision about—
  - 15 (a) the duties of the Commission to monitor the arrangements for local government and to conduct reviews where appropriate, and the duties of principal councils to monitor the arrangements for the communities in their area and to conduct reviews where appropriate (see sections 21 and 22),
  - (b) the types of reviews that can be conducted, the considerations to be taken into account by the reviewing body and the changes that can be recommended in relation to each type of review (see sections 23 to 33),
  - 20 (c) the procedure for conducting reviews (see sections 34 to 36),
  - (d) the implementation of recommendations following a review and associated matters (such as the transfer of staff or property between principal councils and other public bodies) (see sections 37 to 44).
- 25 (4) Part 4 makes provision about the review of the membership of certain public bodies.
- (5) Part 5 makes provision—
  - (a) about the appointment of a presiding member for a principal council;
  - (b) restating the restrictions on principal councils from promoting Bills on matters relating to local government;
  - 30 (c) requiring community council information to be made available electronically;
  - (d) relating to the role of democratic services committees;

- (e) applying political balance requirements to the audit committees of principal councils;
  - (f) relating to the functions of the Independent Remuneration Panel for Wales and how it prepares reports;
  - 5 (g) about the establishment of joint standards committees.
- (6) Part 6 makes general provision about this Act.

## PART 2

### LOCAL DEMOCRACY AND BOUNDARY COMMISSION FOR WALES

#### *Continuation and name*

10 **2 Local Democracy and Boundary Commission for Wales**

- (1) The body corporate called the Local Government Boundary Commission for Wales (established under section 53 of the 1972 Act) is to continue in existence.
- (2) But it is renamed, and is to be known as, the Local Democracy and Boundary Commission for Wales (referred to in this Act as “the Commission”).

15 *Status*

**3 Status**

- (1) The Commission is not to be regarded as a servant or agent of the Crown or as enjoying any status, immunity or privilege of the Crown.
- (2) The Commission’s property is not to be regarded as property of, or property held on behalf of, the Crown.

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#### *Members*

**4 Membership**

- (1) The Commission consists of—
  - (a) a member to chair the Commission (the “chairing member”),
  - 25 (b) a member to act as deputy to the chairing member, and
  - (c) not more than 3 other members.
- (2) Members are to be appointed by the Welsh Ministers on such terms and conditions as the Welsh Ministers may determine (including conditions as to remuneration, allowances and expenses).
- 30 (3) The Welsh Ministers may not appoint a person who is—
  - (a) a member of Parliament;
  - (b) a member of the National Assembly for Wales;
  - (c) a member of a local authority in Wales;
  - (d) an officer of a local authority in Wales;



- (e) a member of a National Park authority for a National Park in Wales;
- (f) a police and crime commissioner for a police area in Wales; or
- (g) a member of the Commission's staff.

## 5 Tenure

5 Members of the Commission hold and vacate office in accordance with their terms and conditions of appointment.

### *Proceedings*

## 6 Proceedings

- (1) The quorum for meetings of the Commission is 3.
- 10 (2) The Commission may otherwise regulate its own procedure.
- (3) The validity of anything done by the Commission is not affected by any defect in the appointment of a member.

## 7 Seal and validity of documents

- (1) The Commission may have a seal.
- 15 (2) The application of the seal is authenticated by the signature of a member of the Commission or of another person authorised by the Commission for that purpose.
- (3) A document purporting to be duly executed under the seal of the Commission, or signed on its behalf by the chief executive or another member of staff authorised to do so, is to be received in evidence and taken to be so executed or signed unless the contrary is proved.

### *Staff, experts and assistant commissioners*

## 8 Chief executive

- (1) The Commission must employ a chief executive.
- (2) The chief executive is to be appointed by the Welsh Ministers on such terms and conditions as they may determine (including conditions as to remuneration, pension, allowances and expenses).
- 25 (3) Before appointing a chief executive the Welsh Ministers must consult the Commission.

## 9 Other staff

- (1) The Commission may employ staff.
- 30 (2) Staff are to be employed on terms and conditions determined by the Commission (including conditions as to remuneration, pension, allowances and expenses).
- (3) The Commission must consult the Welsh Ministers before determining the amounts payable to its staff in respect of remuneration, pensions, allowances and expenses.

## 10 Experts

- 35 (1) The Commission may appoint a person (an "expert") to assist it in the exercise of its functions.

- (2) Before appointing an expert the Commission must consult the Welsh Ministers.
- (3) An appointment under subsection (1) may not be made unless the Commission is satisfied that the expert has knowledge, experience or expertise relevant to the exercise of its functions.
- 5 (4) The Commission may pay the expert such remuneration, allowances or expenses as it may determine.
- (5) The Commission must consult the Welsh Ministers before determining the remuneration or allowances payable to an expert.

## 11 Assistant commissioners

- 10 (1) The Commission may appoint a person (an “assistant commissioner”) to whom, for the purposes of section 13, it may delegate functions.
- (2) But the Commission may not appoint a person who is –
  - (a) a member of Parliament;
  - (b) a member of the National Assembly for Wales;
  - 15 (c) a member of a local authority in Wales;
  - (d) an officer of a local authority in Wales;
  - (e) a member of a National Park authority for a National Park in Wales;
  - (f) a police and crime commissioner for a police area in Wales; or
  - (g) a member of the Commission’s staff.
- 20 (3) Before appointing an assistant commissioner the Commission must consult the Welsh Ministers.
- (4) The Commission may pay an assistant commissioner such remuneration, allowances or expenses as it may determine.
- 25 (5) The Commission must consult the Welsh Ministers before determining the remuneration or allowances payable to an assistant commissioner.

### *General powers and directions*

## 12 Powers

- (1) The Commission may do anything which is calculated to facilitate, or is conducive or incidental to, the exercise of its functions.
- 30 (2) But the Commission may not –
  - (a) borrow money;
  - (b) acquire land or other property without the consent of the Welsh Ministers; or
  - (c) form and promote companies.

**13 Delegation**

- 5 (1) The Commission may delegate to one or more of its members or an assistant commissioner such of its functions under Chapters 2 to 4, 6 or 7 of Part 3 (functions relating to the conduct of reviews of local government or local inquiries) as it may determine to the extent so delegated.
- (2) Subsection (1) does not affect the Commission's—
- (a) responsibility for exercise of delegated functions, or
  - (b) ability to exercise delegated functions.

**14 Directions**

- 10 (1) The Commission must comply with any direction (general or specific) given to it by the Welsh Ministers.
- (2) A direction given by the Welsh Ministers under this Act may be varied or revoked by a subsequent direction.

*Financial matters***15 Funding**

- 15 (1) The Welsh Ministers may pay grants to the Commission of such amounts as they may determine.
- (2) A grant is made subject to any conditions specified by the Welsh Ministers (including conditions about repayment).

**16 Accounting officer**

- 20 (1) The Welsh Ministers must designate a person to act as the Commission's accounting officer.
- (2) The accounting officer has, in relation to the Commission's accounts and finances, the responsibilities specified in a direction by the Welsh Ministers.
- 25 (3) The responsibilities that may be specified include—
- (a) responsibilities in relation to the signing of accounts;
  - (b) responsibilities for the propriety and regularity of the Commission's finances;
  - (c) responsibilities for the economy, efficiency and effectiveness with which the Commission uses its resources;
  - 30 (d) responsibilities owed to the Welsh Ministers, the National Assembly for Wales or the Public Accounts Committee of the National Assembly;
  - (e) responsibilities owed to the House of Commons or the Committee of Public Accounts of that House.

**17 Audit committee**

- 35 (1) The Commission must establish a committee (an "audit committee") to—
- (a) review and scrutinise the Commission's financial affairs,

- (b) review and assess the Commission's risk management, internal control and corporate governance arrangements,
- (c) review and assess the economy, efficiency and effectiveness with which resources have been used in discharging the Commission's functions, and
- (d) make reports and recommendations to the Commission in relation to reviews conducted under paragraphs (a), (b) or (c).

(2) The audit committee must send copies of its reports and recommendations to the Welsh Ministers.

(3) It is for the audit committee to determine how to exercise its functions under this section.

## 18 **Audit committee: membership**

(1) The audit committee is to consist of—

- (a) at least two members of the Commission, and
- (b) at least one lay member.

(2) The Commission's chairing member may not be a member of the audit committee.

(3) The Commission may pay such remuneration, allowances and expenses to a lay member as it may determine.

(4) The Commission must consult the Welsh Ministers before determining the remuneration or allowances payable to a lay member.

(5) In this section "lay member" means any person other than—

- (a) a member or an employee of the Commission, or
- (b) an expert appointed under section 10(1) or assistant commissioner appointed under section 11(1).

## 19 **Accounts and external audit**

(1) The Commission must for each financial year—

- (a) keep proper accounts and proper records in relation to them, and
- (b) prepare a statement of accounts.

(2) Each statement of accounts must comply with any directions given by the Welsh Ministers as to—

- (a) the information to be contained in it,
- (b) the manner in which the information is to be presented,
- (c) the methods and principles according to which the statement is to be prepared.

(3) No later than 31 August after the end of each financial year the Commission must submit its statement of accounts to—

- (a) the Welsh Ministers, and
- (b) the Auditor General for Wales.

(4) The Auditor General for Wales must—

- (a) examine, certify and report on the statement of accounts, and
- (b) no later than 4 months after the statement was submitted, lay before the National Assembly for Wales a copy of the certified statement and report.

(5) In this section, “financial year” means the period of 12 months ending on 31 March.

5 **20 Annual reports**

(1) No later than 30 November after the end of each financial year the Commission must submit a report to the Welsh Ministers on the discharge of its functions during that year.

(2) The Welsh Ministers must publish the report and lay a copy before the National Assembly for Wales.

10 (3) In this section, “financial year” has the same meaning as in section 19.

### PART 3

## ARRANGEMENTS FOR LOCAL GOVERNMENT

### CHAPTER 1

#### DUTIES TO MONITOR LOCAL GOVERNMENT ARRANGEMENTS

15 *Duty of the Commission*

**21 Duty of the Commission to monitor arrangements for local government**

(1) The Commission must, for the purpose of considering whether it is appropriate to make or recommend changes under this Part, monitor the areas and electoral arrangements relevant to local government in Wales.

20 (2) In pursuance of that duty, the Commission must carry out such reviews under this Part as are required under this or any other enactment, as may be directed by the Welsh Ministers, or as it otherwise considers appropriate.

(3) In carrying out its duties under this Part (and in conducting any review), the Commission must seek to ensure effective and convenient local government.

25 *Duties of a principal council*

**22 Duties of principal councils in relation to area**

(1) A principal council must, for the purpose of considering whether it is appropriate to make or recommend changes under this Part, monitor –

(a) the communities in its area, and

30 (b) the electoral arrangements of such communities.

(2) In pursuance of that duty, a principal council must carry out such reviews under this Part as are required under this or any other enactment, as may be directed by the Welsh Ministers, or as it otherwise considers appropriate.

35 (3) In carrying out its duties under this Part (and in conducting any review), a principal council must seek to ensure effective and convenient local government.

- (4) A principal council must, in respect of each reporting period, publish a report describing how it has discharged its duty under subsection (1) and send a copy of the report to the Commission.
- (5) In this section, “reporting period” means –
- 5 (a) the period of 15 years beginning with the date on which the principal council last published a report under section 55(2A) or, if earlier, section 57(4A) of the 1972 Act, and
- (b) each subsequent period of 15 years.

## CHAPTER 2

### 10 AREA REVIEWS

#### *Principal areas*

### 23 Review of principal area boundaries

- (1) The Commission may, of its own initiative or at the request of a local authority, conduct a review of one or more principal areas.
- 15 (2) But the Commission must not conduct a review under subsection (1) at the request of a local authority if it considers that doing so would impede the proper exercise of its functions.
- (3) The changes that the Commission may recommend in relation to a review under this section are –
- 20 (a) such principal area boundary changes as it considers appropriate, and
- (b) in consequence of any principal area boundary changes such community boundary changes, preserved county changes, community council changes or electoral arrangements changes as it considers appropriate.
- (4) For the purposes of this Part –
- 25 (a) a reference to a “community boundary change” is a reference to –
- (i) altering the boundary of a community;
- (ii) abolishing a community;
- (iii) constituting a new community;
- (b) a reference to “community council change” is a reference to –
- 30 (i) constituting a council for a community or a common council for a group of communities;
- (ii) dissolving a community council (separate or common);
- (iii) separating a community from a group of communities having a common community council;
- 35 (iv) adding a community to a group of communities having a common community council;
- (c) a reference to an “electoral arrangements change” is a reference to a change to the electoral arrangements for any local government area;

- (d) a reference to a “preserved county change” is a reference to a change to the area of a preserved county;
- (e) a reference to a “principal area boundary change” is a reference to—
  - (i) altering the boundary of a principal area;
  - (ii) abolishing a principal area;
  - (iii) constituting a new principal area.

#### **24 Review of principal areas following new town order**

- (1) This section applies where, under section 1 of the New Towns Act 1981 (c. 64) (designation of areas of land for new towns)—
  - (a) the Welsh Ministers have made an order which designates any area of land as the site of a new town, and
  - (b) the area of the new town so designated is not wholly comprised within a principal area.
- (2) The Welsh Ministers must, as soon as reasonably practicable after the date of operation of the order, give notice to the Commission specifying the principal areas affected by the order.
- (3) The Commission must, on receipt of a notice under subsection (2), conduct a review under section 23 of any principal areas specified in the notice.

#### *Communities*

#### **25 Review of community boundaries by principal council**

- (1) A principal council may conduct a review of one or more communities in its area—
  - (a) of its own initiative, or
  - (b) at the request of—
    - (i) a community council in its area, or
    - (ii) a community meeting in its area.
- (2) But a principal council must not conduct a review under subsection (1) at the request of a community council or a community meeting if it considers that doing so would impede the proper exercise of its functions.
- (3) The changes that a principal council may recommend in relation to a review under this section are—
  - (a) such community boundary changes as it considers appropriate, and
  - (b) in consequence of any community boundary changes, such community council changes and associated changes to the electoral arrangements of the community or communities under review as it considers appropriate.
- (4) A principal council may enter into an agreement with the Commission for the Commission (under section 26) to exercise the council’s functions under this section.
- (5) The agreement may be on such terms and conditions as the principal council and the Commission consider appropriate.

**26 Review of community boundaries by the Commission**

- (1) The Commission may, in any of the circumstances described in subsection (2), conduct a review of one or more communities in a principal area.
- (2) The circumstances are –
- 5 (a) where the Commission has agreed to exercise a principal council's functions under section 25(4),
- (b) where a principal council has submitted recommendations to the Commission under section 36(5) and –
- 10 (i) the council's recommendation is that no community boundary changes should be made,
- (ii) the council and the Commission are unable to agree to such modifications to the recommendations as the Commission considers necessary for it to implement them,
- 15 (iii) the Commission does not consider it appropriate to implement any of the council's recommendations, or
- (iv) the Commission considers that the review has not been conducted by the council in accordance with this Part or has otherwise been defective in some material way,
- (c) where a principal council has not complied with a direction by the Welsh Ministers to conduct a review of one or more of its communities.
- 20 (3) The changes that the Commission may recommend in relation to a review under this section are –
- (a) such community boundary changes as it considers appropriate, and
- 25 (b) in consequence of any community boundary changes, such community council changes and associated changes to the electoral arrangements of the community or communities under review as it considers appropriate.
- (4) Where the Commission conducts a review in the circumstances described in subsection (2)(b)(iv) or (c), it may recover the cost of doing so from the principal council.
- (5) In the event of a disagreement between the Commission and the principal council as to the amount payable to the Commission under subsection (4), the Welsh Ministers may determine that amount.
- 30 (6) Any sum payable to the Commission under this section is recoverable as a debt due to the Commission.

*Preserved counties***35 27 Review of preserved counties**

- (1) The Commission may conduct a review of one or more preserved counties.
- (2) The Commission may recommend such changes to the area of a preserved county as it considers appropriate.



(3) In considering whether changes to area of the preserved county are appropriate (whether in relation to a review under this section or as part of any other review) the Commission must have regard, in particular, to the purposes for which the preserved counties are retained.

(4) For the purposes of this Part, “preserved county” means any county created by the 1972 Act as a county in Wales as it stood immediately before the passing of the Local Government (Wales) Act 1994 but subject to any provision of that Act or any provision made under the 1972 Act or this Act redrawing its boundaries.

#### *Seaward boundaries*

### 28 **Review of seaward boundaries**

(1) The Commission may conduct a review of so much of the boundary of a local government area (which includes, for the purposes of this section, a preserved county) as –

(a) lies below the high-water mark of medium tides, and

(b) does not form a common boundary with another local government area.

(2) The changes that the Commission may recommend in relation to a review under this section are –

(a) the inclusion within the local government area of any area of the sea which, at the time of the review, does not form part of another local government area, and

(b) the exclusion of any area of the sea which, at the time of the review, forms part of the local government area.

## CHAPTER 3

### ELECTORAL ARRANGEMENTS REVIEWS

#### *Principal areas*

### 29 **Review of electoral arrangements for principal area**

(1) The Commission must conduct a review of the electoral arrangements for each principal area at least once in every review period.

(2) The Commission must, before the beginning of each review period –

(a) prepare a programme which sets out its proposed timetable for conducting all the reviews required under subsection (1) during the period, and

(b) send a copy of the programme to the Welsh Ministers.

(3) For the purposes of subsections (1) and (2) “review period” means –

(a) the period beginning on 1 May 2014 and ending on 30 April 2024, and

(b) each subsequent period of 10 years.

(4) The Commission may also, of its own initiative or at the request of a principal council, conduct a review of the electoral arrangements for a principal area.

(5) But the Commission must not conduct a review under subsection (4) at the request of a principal council if it considers that doing so would impede the proper exercise of its functions.

5 (6) The changes that the Commission may recommend in relation to a review under this section are –

(a) such changes to the electoral arrangements for the principal area under review as appears to it appropriate, and

(b) in consequence of such change –

10 (i) such community boundary changes as it considers appropriate in relation to any community in the principal area,

(ii) such community council changes and changes to the electoral arrangements for such a community as it considers appropriate,

(iii) such preserved county changes as it considers appropriate.

15 (7) The Commission must not, in any period of 9 months preceding the day of an ordinary council election under section 26 of the 1972 Act (elections of councillors) –

(a) conduct a review under this section, or

(b) make or publish any recommendations relating to the electoral arrangements of a principal area.

20 (8) In this Part, a reference to the electoral arrangements of a principal council is a reference to –

(a) the number of members of the council for the principal area,

(b) the number, type and boundaries of the electoral areas into which the principal area is for the time being divided for the purpose of the election of members,

25 (c) the number of members to be elected for any electoral area in the principal area, and

(d) the name of any electoral area.

(9) For the purposes of subsection (8)(b), a reference to the type of an electoral area is a reference to whether the area is a single or multiple member area.

30 (10) In this Part –

“electoral area” means any area for which members are elected to a local authority,

“multiple member area” means an electoral area in respect of which a specified number (greater than one) of members are to be elected for that area, and

35 “single member area” means an electoral area in respect of which only one member is to be elected.

**30 Considerations for a review of principal area electoral arrangements**

- (1) The Commission, in considering whether to make recommendations for changes to the electoral arrangements for a principal area, must—
- (a) seek to ensure that the ratio of local government electors to the number of members of the council to be elected is, as nearly as may be, the same in every electoral area of the principal area,
- (b) have regard to—
- (i) the desirability of fixing boundaries for electoral areas which are and will remain easily identifiable,
- (ii) the desirability of not breaking local ties when fixing boundaries for electoral areas.
- (2) For the purposes of subsection (1)(a), account is to be taken of—
- (a) any discrepancy between the number of local government electors and the number of persons that are eligible to be local government electors (as indicated by relevant official statistics), and
- (b) any change to the number or distribution of local government electors in the principal area which is likely to take place in the period of five years immediately following the making of any recommendation.
- (3) In this section, “relevant official statistics” means such official statistics within the meaning of section 6 of the Statistics and Registration Service Act 2007 (c. 18) as the Commission considers appropriate.
- (4) In this Part, “local government elector” means a person registered as a local government elector in the register of electors in accordance with the provisions of the Representation of the People Acts.

*Communities***31 Review of electoral arrangements for community by principal council**

- (1) A principal council may conduct a review of the electoral arrangements for a community in its area—
- (a) of its own initiative, or
- (b) at the request of—
- (i) the community council for the community, or
- (ii) not less than 30 local government electors registered in the community.
- (2) But a principal council must not conduct a review under subsection (1) at the request of the community council or local government electors if it considers that doing so would impede the proper exercise of its functions.
- (3) The changes that a principal council may propose and make in relation to a review under this section are such changes to the electoral arrangements for the community as the principal council considers appropriate.

- (4) A principal council may enter into an agreement with the Commission for the Commission (under section 32) to exercise the council's function of conducting reviews under this section.
- (5) The agreement may be on such terms and conditions as the principal council and the Commission consider appropriate.
- (6) In this Part, a reference to the electoral arrangements of a community is a reference to—
- (a) the number of members of the council for the community;
  - (b) its division into wards (if appropriate) for the purposes of the election of councillors;
  - (c) the number and boundaries of any wards;
  - (d) the number of members to be elected for any ward;
  - (e) the name of any ward.

### **32 Review of electoral arrangements for community by the Commission**

- (1) The Commission may, in any of the circumstances described in subsection (2), conduct a review of the electoral arrangements for a community.
- (2) The circumstances are—
- (a) where the Commission has agreed to exercise a principal council's function of conducting reviews under section 31(4);
  - (b) where the Commission has been requested to conduct a review of a community by—
    - (i) the community council, or
    - (ii) not less than 30 local government electors from the community;
  - (c) where a principal council has not complied with a direction by the Welsh Ministers to conduct a review of the electoral arrangements for one or more of its communities.
- (3) But the Commission must not conduct a review under subsection (1) following a request by a community council or local government electors if it considers that doing so would impede the proper exercise of its functions.
- (4) The changes that the Commission may recommend in relation to any review under this section are such changes to the electoral arrangements for the community that the Commission considers appropriate.
- (5) Where the Commission conducts a review in the circumstances described in subsection (2)(c), it may recover the cost of doing so from the principal council.
- (6) In the event of a disagreement between the Commission and the principal council as to the amount payable to the Commission under subsection (5), the Welsh Ministers may determine that amount.
- (7) Any sum payable to the Commission under this section is recoverable as a debt due to the Commission.

**33 Considerations for a review of community electoral arrangements**

- (1) This section applies where a principal council is considering making or, as the case may be, the Commission is considering recommending, changes to the electoral arrangements for a community.
- (2) In considering whether a community should be divided into community wards, regard is to be had to—
- (a) whether the number or distribution of the local government electors for the community is such as to make a single election of community councillors impractical or inconvenient, and
  - (b) whether it is desirable that any area of the community should be separately represented on the community council.
- (3) Where it is decided to divide a community into community wards, in considering the size and boundaries of the wards and in fixing the number of community councillors to be elected for each ward, regard is to be had to—
- (a) any change in the number or distribution of local government electors of the community which is likely to take place within the period of five years immediately following any recommendation,
  - (b) the desirability of fixing boundaries which are and will remain easily identifiable, and
  - (c) any local ties which will be broken by the fixing of any particular boundaries.
- (4) Where it is decided not to divide a community into community wards, in fixing the number of councillors to be elected for each community, regard is to be had to—
- (a) the number and distribution of local government electors in the community, and
  - (b) any change in such number or distribution which is likely to take place within the period of five years immediately following the fixing of the number of community councillors.
- (5) For the purposes of this section, account is to be taken of any discrepancy between the number of local government electors and number of persons that are eligible to be local government electors (as indicated by relevant official statistics).
- (6) In this section, “relevant official statistics” means such official statistics (within the meaning of section 6 of the Statistics and Registration Service Act 2007 (c. 18)) as the Commission, or as the case may be, principal council considers appropriate.

**CHAPTER 4****PROCEDURE FOR LOCAL GOVERNMENT REVIEWS***Procedure for reviews***34 Pre-review procedure**

- (1) Before conducting a review under this Part, the Commission or, as the case may be, a principal council must take such steps as it considers appropriate to—

- (a) bring the review to the attention of the mandatory consultees and any other person it considers likely to be interested in the review, and
- (b) make the mandatory consultees and such other interested person aware of any directions given by the Welsh Ministers which are relevant to the review.

5 (2) In relation to a review to be conducted under section 29, before conducting the review, the Commission must also consult the mandatory consultees on its intended procedure and methodology for the review and, in particular, on how it proposes to determine the appropriate number of members for any principal council in the principal area or areas under review.

10 (3) For the purposes of this Part, the “mandatory consultees” are –

- (a) any local authority affected by the review,
- (b) except in relation to a review under section 28 (reviews of seaward boundaries), the police and crime commissioner for any police area which may be affected by the review,
- 15 (c) any organisation representing the staff employed by local authorities which has asked to be consulted, and
- (d) such other persons as may be specified by order made by the Welsh Ministers.

(4) This section does not apply to a review conducted by the Commission in the circumstances described in section 26(2)(b)(ii) or (iii).

### 20 35 Consultation and investigation

(1) In conducting a review under this Part, the Commission or, as the case may be, a principal council (“the reviewing body”) must –

- (a) consult the mandatory consultees and such other persons as it considers appropriate, and
- 25 (b) conduct such investigations as it considers appropriate.

(2) After carrying out the consultation and investigations under subsection (1), the reviewing body must prepare a report containing –

- (a) any proposals for change it considers appropriate or, if it does not consider any change appropriate, a proposal to that effect,
- 30 (b) details of the review it conducted.

(3) The reviewing body must –

- (a) publish the report electronically,
- (b) secure that the report is available for inspection (without charge) at the offices of any principal council with an interest in the review for the duration of the period for representations,
- 35 (c) send copies of the report to the Welsh Ministers, the mandatory consultees and (where the reviewing body is a principal council) the Commission,

- (d) inform any other person who submitted evidence to the reviewing body how to obtain a copy of the report, and
- (e) invite representations and notify the persons mentioned in (c) and (d) of the period for representations.

- 5 (4) For the purpose of subsection (3), the “period for representations” is a period of not less than 6, nor more than 12, weeks (as determined by the reviewing body) beginning no earlier than one week after notice of the period is given.
- (5) For the purposes of this section, a principal council has an interest in a review if –
- 10 (a) it is the reviewing body,
  - (b) its area is under review,
  - (c) a community in its area (or the electoral arrangements of such a community) is under review.
- (6) In this section and section 36 a reference to a proposal for change is a reference to any change that the reviewing body may recommend or make (including consequential change) in relation to the type of review being conducted.
- 15

### 36 Reporting on review

- (1) The Commission or, as the case may be, a principal council (“the reviewing body”) must, after the period for representations under section 35(3) has ended, consider its proposals for change having regard to any representations received by it during the period.
- 20 (2) The reviewing body must then prepare a further report.
- (3) Except in relation to a review under section 31, the report must contain –
- 25 (a) any recommendation for change which the reviewing body considers appropriate or, if it does not consider any change appropriate, a recommendation to that effect,
  - (b) details of the review conducted and the consultation carried out in respect of the proposals, and
  - (c) details of any changes to the proposals made in light of the representations received and an explanation of why those changes have been made.
- (4) Where the review is under section 31, the report must contain –
- 30 (a) the changes the reviewing body intends to make to the electoral arrangements for the community under review, or if it does not consider that any such change is appropriate, a statement to that effect,
  - (b) details of the review conducted and the consultation carried out in respect of the proposals, and
  - (c) details of any changes to the proposals made in light of the representations it received and an explanation of why those changes have been made.
- 35 (5) The reviewing body must –
- (a) submit the report and its recommendations to the appropriate implementing authority (except where it is the implementing authority),

- (b) publish the report electronically and secure that it is available for inspection (without charge) at the offices of any principal council with an interest for a period of at least 6 weeks beginning with the date of publication,
- (c) send a copy of the report to the mandatory consultees, Ordnance Survey and (unless they are the implementing authority) the Welsh Ministers,
- (d) inform any other person who submitted evidence or made representations in relation to the report published under section 35 how to obtain a copy of the report.
- (6) For the purposes of subsection (5), the “appropriate implementing authority” is—
- (a) in relation to a review under section 23, the Welsh Ministers and, in a case where the Commission are making a recommendation for change to a police area, the Secretary of State (in so far as relating to that change);
- (b) in relation to a review under section 25, the Commission;
- (c) in relation to a review under section 26, 27, 28 or 29, the Welsh Ministers;
- (d) in relation to a review under section 32, the principal council of the community which has been the subject of the review.
- (7) For the purposes of this section a principal council has an interest in a review if—
- (a) it is the reviewing body;
- (b) its area is under review;
- (c) a community in its area (or the electoral arrangements of such a community) is under review.
- (8) In this section, a reference to a recommendation for change is a reference to any change that the reviewing body may recommend or make (including consequential change) in relation to the type review being conducted.

## CHAPTER 5

### IMPLEMENTATION FOLLOWING REVIEW

#### *Implementation by the Welsh Ministers*

#### **37 Implementation by the Welsh Ministers**

- (1) The Welsh Ministers may, after receiving a report containing recommendations from the Commission in relation to a review conducted under section 23, 26, 27, 28 or 29, or a request for implementation of its recommendations under section 39(6)—
- (a) by order implement any recommendation, with or without modification, or
- (b) decide to take no action.
- (2) But the Welsh Ministers may only implement a recommendation with modification if—



- (a) in a case involving recommendations for change to electoral arrangements for a principal area, they have considered the matters described in section 30 and are satisfied that it is appropriate to make the modification,
- (b) in a case involving recommendations for change to electoral arrangements for a community, they have considered the matters described in section 33 and are satisfied that it is appropriate to make the modification, and
- (c) in any case, they are satisfied that the modification is in the interests of effective and convenient local government.
- (3) No order may be made under subsection (1)(a) until the expiry of a period of 6 weeks beginning with the date on which the Welsh Ministers receive the recommendations.
- (4) The Commission must provide the Welsh Ministers with such further information in relation to its recommendations as the Welsh Ministers may reasonably require.

*Non-ministerial implementation*

**38 Implementation of community boundary change**

- (1) The Commission may, after receiving a report containing recommendations for change from a principal council in relation to a review conducted under section 25 –
- (a) by order implement the recommendations without modification,
- (b) by order implement the recommendations with such modification as may be agreed with the principal council, or
- (c) in the circumstances described in section 26(2)(b)(ii) or (iii), conduct its own review.
- (2) No order may be made under subsection (1) until the expiry of a period of 6 weeks beginning with the date on which the Commission receives the principal council's recommendations.
- (3) The principal council which made the recommendations must provide the Commission with such further information in relation to the recommendations or the procedure followed as it may reasonably require.

**39 Implementation of community electoral arrangements change**

- (1) A principal council may by order implement the changes described in a report prepared by the council under section 36(4).
- (2) No order may be made under subsection (1) until the expiry of a period of 6 weeks beginning with the date on which the principal council published its report.
- (3) A principal council may, after receiving a report containing recommendations for change from the Commission in relation to a review under section 32 –
- (a) by order implement the recommendations without modification,
- (b) by order implement the recommendations with such modification as may be agreed with the Commission,
- (c) decide to take no action and notify the Commission accordingly.
- (4) No order may be made under subsection (3) until the expiry of a period of 6 weeks beginning with the date on which the council receives the report.

- (5) Subsection (6) applies where –
- (a) the principal council has notified the Commission that it does not intend to take any action in respect of the recommendations, or
  - (b) the principal council has not made an order (with or without modification) within the period of 6 months beginning with the date on which the council received the Commission’s recommendations.
- (6) The Commission may request the Welsh Ministers implement the recommendations under section 37.

*Further provision about implementation and implementation orders*

**40 Implementation orders: consequential provision**

- (1) An order made by the Welsh Ministers, the Commission or a principal council under sections 37, 38, 39 or 43 may make such incidental, consequential, supplemental or transitional provision as they consider necessary or expedient.
- (2) Such orders may, in particular, make provision about –
  - (a) the name of any altered area;
  - (b) the total number of councillors, the apportionment of councillors among electoral areas, the assignment of existing councillors to new or altered electoral areas and the first election of councillors for any new or altered electoral area;
  - (c) the holding of a fresh election of councillors for all electoral areas in the local government area in question;
  - (d) the order of retirement of councillors for an electoral area;
  - (e) the constitution, election to and membership of any public body in any area affected by the order;
  - (f) any of the matters described in section 41(2).
- (3) Provision of the type described in subsection (2)(c) may only be made in consequence of a change to the electoral arrangements for an area made following a review under Chapter 3.
- (4) An order made by the Welsh Ministers under section 37 or 43 may apply or modify any enactment or charter.
- (5) Nothing in this section prejudices the generality of section 65 (orders and regulations).
- (6) In this section –
 

“councillor” means an elected member of a local authority;

“public body” includes –

  - (a) a local authority,
  - (b) any trustees, commissioners or other persons who, for public purposes and not for their own profit, act under any enactment or instrument for the improvement of any place, for the supply of water to any place, or for providing or maintaining a cemetery or market in any place, and
  - (c) any other authority having powers of levying or issuing a precept for any any rate for public purposes.

**41 General consequential and transitional provision**

- 5 (1) The Welsh Ministers may by regulations make such incidental, consequential, supplemental or transitional provision as they consider necessary or expedient for the purposes of, or in connection with, giving full effect to orders made under section 37, 38, 39 or 43.
- (2) Regulations under this section may, in particular, make provision about—
- 10 (a) the functions, area or jurisdiction in or over an area (or part of an area), of any public body or office within an area affected by an order made under this Part;
- (b) the costs and expenses of a public body or office affected by such an order;
- (c) the transfer of staff of affected public bodies or offices;
- (d) the transfer, management or custody of property (whether real or personal) and the transfer of rights and liabilities;
- (e) the transfer of legal proceedings.
- (3) Regulations under this section may apply or modify any enactment or charter.
- 15 (4) Nothing in this section prejudices the generality of section 65 (orders and regulations).
- (5) In this section, “public body” has the same meaning as it has in section 40(6).

**42 Transfers of staff**

20 An order under section 37, 38, 39 or 43 or, as the case may be, regulations under section 41 which makes provision about the transfer of staff must include provision to secure that

- 
- (a) a person who is transferred to a new employer remains on terms and conditions not less favourable than those to which the person was subject prior to the transfer until such time as the person—
- 25 (i) leaves the employment of the new employer, or
- (ii) is served with a statement in writing referring to the order or regulations and specifying new terms and conditions of employment, and

- (b) provided the person is engaged in duties reasonably similar to those held immediately prior to the transfer, any new terms and conditions that are specified in a notice under paragraph (a)(ii) are not less favourable than those the person had prior to the transfer.

5 **43 Variation and revocation of orders**

- (1) Other than as provided for by this section, orders made under this section or sections 37, 38 or 39 may not be varied or revoked.
- (2) The Welsh Ministers, the Commission or, as the case may be, a principal council may by order vary or revoke –
- 10 (a) any provision contained in an order made under this section or sections 37, 38 or 39 which is of a type described in section 40(2);
- (b) any similar provision contained in an order made under section 67 (consequential and transitional arrangements) or 255 (transfer of officers) of the 1972 Act.
- (3) A principal council may vary or revoke an order made by a predecessor council under  
15 the 1972 Act only in so far as the order relates to the council's area.
- (4) Before making an order under subsection (2) the Welsh Ministers, the Commission or, as the case may be, the principal council must comply with subsections (5) and (6).
- (5) The Welsh Ministers, the Commission or, as the case may be, the principal council must  
–
- 20 (a) send a copy of a draft of the order to any local authority or public body they or it consider likely to be affected by the order,
- (b) publish the draft order in such manner as they or it consider likely to bring it to the attention of persons who may have an interest in the order,
- 25 (c) secure that a copy of the draft order is available for inspection by interested persons at such places as they or it consider appropriate, and
- (d) invite representations in relation to the draft order within the period of 2 months beginning on the date of publication under paragraph (b).
- (6) The Welsh Ministers, the Commission or, as the case may be, the principal council must  
30 consider any representations received within the 2 month period and may modify the order in light of such representations.
- (7) Where the Welsh Ministers, the Commission or, as the case may be, a principal council is satisfied that a mistake has occurred in the preparation of an order under this section or sections 37, 38 or 39 the Welsh Ministers, the Commission or the principal council may  
35 by order make such provision as they or it consider necessary or expedient to rectify the mistake.
- (8) In subsection (7), "mistake", in relation to an order, includes a provision contained in or omitted from the order in reliance on information supplied by any public body which is inaccurate or incomplete.

- (9) The Welsh Ministers, the Commission or, as the case may be, a principal council may not exercise the power in subsection (7) in relation to an order made by someone else.
- (10) In this section, “public body” has the same meaning as it has in section 40(6).

*Agreements between public bodies to deal with change*

5 **44 Transitional agreements as to property and finance**

- (1) Any public body affected by the alteration, abolition or constitution of an area by an order under section 37, 38, 39 or 43 or by an order under section 162 of the 2011 Measure (power to make amalgamation order) may enter into an agreement with another affected public body about—

- 10 (a) any property, income, rights or liabilities affected by the change;  
(b) any financial relationships between the parties to the agreement;  
(c) any expenses of the parties arising in consequence of the change.

- (2) An agreement under this section may provide—

- 15 (a) for the transfer or retention of any property, rights and liabilities, with or without conditions, and for the joint use of any property;  
(b) for the making of payments in respect of any property, rights or liabilities transferred or retained, or of such joint use, and in respect of the remuneration or compensation payable to any person;  
20 (c) for the making of any such payment by way of a capital sum or terminable annuity.

- (3) Where the parties cannot reach agreement on any matter, the matter is to be referred to the arbitration of a single arbitrator agreed on by the parties or, failing such agreement, appointed by the Welsh Ministers.

- 25 (4) The arbitrator’s award may provide for any matter for which an agreement under this section may provide.

- (5) Any sum which requires to be paid by a public body may be paid—

- (a) out of the fund or rate from which the general expenses of the public body are paid, or  
(b) out of such other fund or rate as the public body may determine.

- 30 (6) In this section, “public body” has the same meaning as it has in section 40(6).

**CHAPTER 6**

**OTHER PROVISION RELEVANT TO LOCAL AUTHORITY BOUNDARIES**

**45 Police area change**

- 35 (1) This section applies where the Commission is conducting a review of one or more principal areas under section 23.

(2) In addition to the changes which may be recommended under section 23(3) the Commission may, in connection with any principal area boundary change, recommend such changes to a police area or areas (including changes resulting in a reduction or increase in the number of police areas) as it considers appropriate.

5 (3) The Secretary of State may, after receiving a report containing recommendations from the Commission in relation to a review conducted under section 23—

(a) by order made by statutory instrument implement any recommendations for change to a police area, with or without modification,

10 (b) if proposing to implement the recommendations with modification, direct the Commission to carry out a further review under section 23 of such principal areas affected by the recommendations as may be specified in the direction, or

(c) decide to take no action in respect of the recommendations.

(4) The Commission must comply with a direction under subsection (3)(b).

(5) An order made under this section may include—

15 (a) provision for the police and crime commissioner for a police area affected by the order to become the police and crime commissioner for a police area resulting from the order,

(b) provision for the holding of an election for the police and crime commissioner for any police area resulting from the order,

20 (c) such incidental, consequential, supplemental or transitional provision as the Secretary of State considers necessary or expedient.

(6) An order including provision of the kind mentioned in subsection (5)(b) may require the election in question to be held before the alteration of the police areas takes effect.

(7) An order under this section may apply or modify any enactment or charter.

25 (8) An order made under this section may not provide for a principal area to be divided between 2 or more police areas.

#### 46 **Extent of seaward boundaries**

(1) Any part of the sea-shore to the low water-mark forms part of the community or communities which it adjoins in proportion to the extent of the common boundary.

30 (2) Every accretion from the sea (whether natural or artificial) forms part of the community or communities which it adjoins in proportion to the extent of the common boundary.

(3) Every accretion or part of the sea-shore forming a part of a community under this section also forms part of the principal area and preserved county in which the community is situated.

#### 35 47 **Boundary change following alteration of water-course**

(1) This section applies where a water-course forms a boundary line between two or more local government areas.

- 5 (2) If, in the exercise of any power conferred by the Water Resources Act 1991 (c. 57), the Land Drainage Act 1991 (c. 59) or any other enactment, the water-course is altered in any way which affects its character as a boundary line, the person under whose authority the alteration is made must as soon as reasonably practicable give the Welsh Ministers notice of the alteration.
- (3) The Welsh Ministers may, by order, vary a boundary line to which a notice given under subsection (2) relates by substituting a new boundary line (whether or not consisting wholly or in part of the line of the water-course as altered) for so much of that boundary line as, before the alteration, lay along the line of the water-course.
- 10 (4) The Welsh Ministers must consult the Commission before making an order under subsection (3).
- (5) The Welsh Ministers must, in such manner as they consider appropriate, publish notice of any order made under this section.
- 15 (6) For the purposes of this section, a reference to local government area includes a reference to a preserved county.

## CHAPTER 7

### MISCELLANEOUS PROVISION

#### 48 Directions and guidance relating to Part 3

- 20 (1) The Welsh Ministers may give the Commission directions relating to the exercise of its functions under this Part.
- (2) In particular, the Welsh Ministers may direct the Commission –
- (a) to conduct a review under this Part (including, where the Commission has made recommendations or proposals to them, further reviews),
- (b) not to conduct a review under section 28 during a period specified in the direction,
- 25 (c) to conduct a review under section 29 for a new local government area (within the meaning of section 171 of the 2011 Measure) as if it were a local government area,
- (d) to conduct the reviews required under section 29(1) in a different order from that proposed by the Commission in any current programme for electoral arrangements reviews prepared in accordance that section,
- 30 (e) to have regard to such particular matters as may be specified in the direction when conducting a review.
- (3) Subsection (1) does not limit the general power of direction under section 14.
- (4) The Welsh Ministers may give a principal council directions relating to the exercise of its functions under this Part.
- 35 (5) In particular, the Welsh Ministers may direct a principal council to –
- (a) conduct a review under section 25 or 31,
- (b) have regard to such particular matters as may be specified in the direction when conducting a review.
- 40 (6) A principal council must comply with a direction given by the Welsh Ministers under subsection (4).

- (7) Directions under this section may relate to a particular review, a type of review or to all reviews.
- (8) But before making a direction under this section relating to the review of a principal area or its electoral arrangements (or reviews of principal areas or their electoral arrangements generally), the Welsh Ministers must consult the Commission and any association appearing to them to be representative of local authorities.
- (9) In exercising any function under this Part, the Commission or a principal council must have regard to any guidance issued by the Welsh Ministers.

#### 49 Local inquiries

- (1) The Commission or, as the case may be, a principal council, may cause a local inquiry to be held with respect to any review carried out by it under this Part.
- (2) The Welsh Ministers, the Commission or, as the case may be, a principal council may cause a local inquiry to be held in respect of a draft order prepared under section 40.
- (3) A person appointed to hold an inquiry may by summons require a person to attend at a time and place specified in the summons –
- (a) to give evidence, or
  - (b) to produce any information relating to any matter in question which is held by, or is under the control of, the person.
- (4) A person appointed to hold an inquiry may take evidence on oath and for that purpose may administer oaths.
- (5) A person required to attend under subsection (3) must be paid any reasonably incurred expenses.
- (6) Despite subsection (3)(b), a person may not be required to produce the title (or any instrument relating to the title) of any land which does not belong to a local authority.
- (7) A person commits an offence if the person –
- (a) refuses or deliberately fails to comply with a requirement of a summons served on the person under subsection (3),
  - (b) deliberately alters, suppresses, conceals or destroys any information which the person is required to produce under this section.
- (8) A person guilty of an offence under subsection (7) is liable on summary conviction to a fine not exceeding level 3 on the standard scale or to imprisonment for a term not exceeding 6 months, or to both.
- (9) The persons or body causing an inquiry to be held under this section may make orders as to –
- (a) the costs of the parties at the inquiry, and
  - (b) the parties by whom the costs are to be paid.



- (10) An order under subsection (9) may be made a rule of the High Court on the application of a party named in the order.

## PART 4

### REVIEWS OF PUBLIC BODY MEMBERSHIP

5 **50** **Reviews of qualifying public bodies**

- (1) The Welsh Ministers may direct the Commission to conduct a review of the membership of one or more specified qualifying public bodies.
- (2) Where the Commission has conducted a review under this section it must report to the Welsh Ministers on whether it recommends that changes should be made to the public body's membership.
- 10 (3) A direction under this section may, in particular, require the Commission to—
- (a) consider the number of members of the body (or bodies),
  - (b) consider any categories of membership (including lay membership) and the number of members in each category,
  - 15 (c) consider the attributes, experiences, skills or qualifications which members should possess,
  - (d) consider such other matters relevant to the membership as may be specified,
  - (e) follow such process as may be specified when conducting a review,
  - (f) prepare its report in such form and manner as may be specified,
  - 20 (g) have regard to such factors or matters as may be specified.
- (4) Before giving a direction under this section the Welsh Ministers must consult such persons as they consider appropriate.
- (5) For the purposes of this section a body is a “qualifying public body” if—
- (a) it is not a local authority,
  - 25 (b) its membership is required under any enactment to include—
    - (i) a member of a local authority, or
    - (ii) a person appointed by a local authority, and
  - (c) it exercises functions that—
    - 30 (i) have been conferred by an Act or Measure of the National Assembly for Wales, or
    - (ii) could be conferred by an Act of the National Assembly for Wales.
- (6) This section does not limit the general power of direction under section 14.

**PART 5****OTHER CHANGES TO LOCAL GOVERNMENT***Presiding members***51 Presiding member of principal council**

- 5 (1) The 1972 Act is amended as follows.  
(2) After section 24 (vice-chairman) insert—

**“24A Presiding member**

- 10 (1) A principal council may determine to have a presiding member.  
(2) A presiding member is elected by the principal council from among the councillors.  
(3) The principal council may determine—  
    (a) the functions of the presiding member, and  
    (b) the term of office of the member (subject to the limits in subsection (6)).  
15 (4) The functions of the presiding member may, in particular, include any function of the chairman of the principal council in relation to its meetings and proceedings.  
(5) A member of the executive of a principal council may not be elected as its presiding member.  
20 (6) A presiding member is to continue in office until the occurrence of—  
    (a) the presiding member’s resignation or disqualification,  
    (b) a successor becoming entitled to act as presiding member,  
    (c) the principal council determining not to have an office of presiding member, or  
25 (d) an ordinary council election under section 26.  
(7) A principal council may pay the presiding member for the purpose of enabling that member to meet the expenses of the office such allowance as the council think reasonable.

**24B Deputy presiding member**

- 30 (1) The section applies where a principal council have determined to have a presiding member.  
(2) The principal council must appoint a member of the council to act as deputy to the presiding member (“the deputy presiding member”).  
35 (3) A member of the executive of a principal council may not be appointed as the deputy presiding member.  
(4) A deputy presiding member is to continue in office until the occurrence of—

- (a) the deputy presiding member's resignation or disqualification,
- (b) a successor becoming entitled to act as deputy presiding member,
- (c) the council determining not to have an office of presiding member, or
- (d) an ordinary council election under section 26.

(5) A deputy presiding member may do anything authorised or required to be done by the presiding member.

(6) A principal council may pay the deputy presiding member for the purpose of enabling that member to meet the expenses of the office such allowance as the council think reasonable."

(3) After section 25A insert –

**"25B Title of civic chair**

(1) This section applies where –

- (a) a principal council have determined to have a presiding member under section 24A, and
- (b) the chairman of the council is not entitled to the style of "mayor" or "maer".

(2) The chairman of the council is entitled to the style of "civic chair" or "cadeirydd dinesig".

(3) The vice-chairman of the council is entitled to the style of "civic vice-chair" or "dirprwy gadeirydd dinesig".

(4) In section 80(1) (disqualification for election and holding office as member of local authority), in paragraph (a), for "or deputy chairman" substitute ", deputy chairman, presiding member or deputy presiding member".

(5) In section 83(1) (declaration of acceptance of office) after "vice-chairman," insert "presiding member, deputy presiding member,".

*Restriction on promotion of Bills*

**52 Restriction on promotion of Bills**

(1) A local authority may not promote a Bill (whether under section 239 of the 1972 Act or otherwise) for –

- (a) the formation, alteration or abolition of any local government area,
- (b) the alteration of the status of any local government area,
- (c) the alteration of the electoral arrangements for any local government area,
- (d) the formation, alteration or abolition of executive arrangements, or
- (e) the alteration of arrangements for electing an elected mayor.

(2) In this section, "executive arrangements" has the same meaning as in Part 2 of the Local Government Act 2000 (c. 22).

*Access to information***53 Community council websites**

- (1) A community council must make available electronically –
- (a) information on how to contact it and, if different, its clerk including –
    - (i) a telephone number;
    - (ii) a postal address;
    - (iii) an email address;
  - (b) information about each of its members, including –
    - (i) the member's name;
    - (ii) how the member may be contacted;
    - (iii) the member's party affiliation (if any);
    - (iv) the ward which the member represents (where relevant);
    - (v) any office of the council held by the member;
    - (vi) any committee of the council to which the member belongs;
  - (c) the minutes of the proceedings of the council's meetings and (in so far as is reasonably practicable) any documents which are referred to in the minutes;
  - (d) any audited statement of the council's accounts.
- (2) Nothing in this section authorises or requires a community council to make available any information that it is prevented from disclosing under any enactment.
- (3) In carrying out its duties under subsection (1), a community council must have regard to any guidance issued by the Welsh Ministers.
- (4) The requirement to make available the information listed in subsection (1)(c) and (d) relates only to information produced on or after the coming into force of this section.

**54 Requirement to give public notices electronically**

In section 232 of the 1972 Act (public notices), after subsection (1) insert –

“(1ZA) A public notice given by a community council must, in addition to the requirements imposed by subsection (1), be published electronically.”.

**55 Meetings and proceedings of communities**

In Schedule 12 to the 1972 Act (meetings and proceedings of local authorities) –

- (a) in paragraph 26(2) –
  - (i) in paragraph (a), after “be” where it first occurs insert “published electronically and”,

(ii) after paragraph (a) insert—

“(aa) any documents relating to the business to be transacted at the meeting must be published electronically (in so far as reasonably practicable),”

5 (b) after paragraph 26(2) insert—

“(2A) The duty of a community council under sub-paragraph (1)(aa) to publish documents relating to the meeting does not apply where—

(a) the documents relate to business which in the opinion of the council is likely to be transacted in private, or

10 (b) the disclosure of such documents would be contrary to any enactment.”

(c) in paragraph 30B—

(i) for sub-paragraph (3) substitute—

“(3) The notice must be given—

15 (a) in writing (but not in an electronic form), or

(b) in an electronic form which meets the technical requirements set by the principal council under paragraph 30C.”

(ii) in sub-paragraph (7), after “principal council” insert “or community council”,

20 (iii) also in sub-paragraph (7), for “council” where it second occurs substitute “principal council”,

(d) in paragraph 30C—

(i) for sub-paragraph (1) substitute—

25 “(1) For the purposes of paragraph 30B(1), each community council and principal council must provide a facility for notices to be given in electronic form (“electronic notices”).”

(ii) in sub-paragraph (2), for “The council must set” insert “A principal council must set for its area”,

(e) in paragraph 30E(7), after paragraph (a) insert—

30 “(aa) by publishing the notice electronically, and”.

#### *Democratic services committees*

## 56 Democratic services committees

(1) After section 11 of the 2011 Measure (local authorities to appoint democratic services committees) insert—

### 35 “11A Reviews at request of a local authority

(1) The democratic services committee of a local authority may, at the request of the authority, review any matter relevant to—

- (a) the support and advice available to members of that authority, and
- (b) the terms and conditions of office of those members.

(2) A democratic services committee must make reports and recommendations to the authority following a review.

(3) It is for a democratic services committee to determine how to exercise its functions under this section."

(2) In section 19 (reports and recommendations by democratic services committees), after "11(1)(c)" insert "or 11A(2)".

#### *Audit committees*

### **57 Audit committees**

In section 82 of the 2011 Measure (membership), after subsection (6) insert—

"(7) An audit committee is to be treated as a body to which section 15 of the Local Government and Housing Act 1989 (duty to allocate seats to political groups) applies."

#### *Independent Remuneration Panel for Wales*

### **58 Functions relating to payments to members**

In section 142 of the 2011 Measure (functions relating to payments to members)—

(a) in subsection (4), after "proportion" insert "or specified number",

(b) after subsection (5) insert—

"(5A) The number specified by the Panel in accordance with subsection (4), expressed as a proportion of the total number of members of an authority, may not exceed fifty per cent unless the consent of the Welsh Ministers has been obtained."

### **59 Relevant authorities**

In section 144 of the 2011 Measure (relevant authorities, members etc.)—

(a) in subsection (2), after paragraph (d) insert—

"(e) a body specified as a relevant authority in an order made by the Welsh Ministers.",

(b) after subsection (5) insert—

"(6) A body may only be specified as a relevant authority if—

(a) the Welsh Ministers exercise functions in respect of it,

(b) it exercises relevant functions, and

(c) its membership includes at least one member of an authority described in subsection (2)(a) to (d).

(7) A "relevant function" is—

(a) a function conferred by an Act or Measure of the National Assembly for Wales, or

(b) a function that could be conferred by an Act of the National Assembly for Wales.

5 (8) Sections 142(4), 143, 147(3)(b) and 155 do not apply in relation to a relevant authority described in subsection (2)(e)."

## 60 Subsequent annual reports

In section 147 of the 2011 Measure (subsequent annual reports) –

(a) in subsection (2)(a), for "31 December" substitute "28 February",

10 (b) in subsection (4), after "(e)" insert "(including by specifying a number under section 142(4))",

(c) for subsection (9) substitute –

15 "(9) The provisions of an annual or supplementary report under this section come into force on the date specified for that purpose in the report.

(10) Where subsection (11) applies, the report may specify that a qualifying provision is to be treated as having been brought into force up to 3 months earlier than the date of publication of the report.

20 (11) This subsection applies where a supplementary report contains a qualifying provision.

(12) A "qualifying provision" is a provision making a variation for the purposes of subsection (3)(a), (b) or (c) of section 146."

## 61 Consultation on draft reports

In section 148 of the 2011 Measure (consultation on draft reports) –

25 (a) in subsection (1), "or a supplementary report" is repealed, and

(b) after that subsection insert –

"(1A) The Panel must not publish a supplementary report –

30 (a) before the end of the period of four weeks beginning with the day on which it sends a draft of the report in accordance with section 147, or

(b) later than the end of the period of eight weeks beginning with the day on which it sends a draft of the report in accordance with section 147."

## 62 Publicity requirements in reports

35 In section 151 of the 2011 Measure (publicity requirements in reports) –

(a) in subsection (1), after paragraph (b) insert –

"(c) about other payments made to members of relevant authorities from other public bodies."

(b) after subsection (2) insert –

“(3) For the purposes of subsection (1)(c), a “public body” is –

- (a) a local health board,
- (b) a police and crime commissioner panel,
- (c) a relevant authority,
- (d) a body designated as a public body in an order made by the Welsh Ministers.”.

*Joint standards committees*

**63 Joint standards committees**

(1) The Local Government Act 2000 (c.22) is amended as follows.

(2) In section 53 (standards committees) –

(a) in subsection (1), for “(referred to in this Part as a standards committee)” substitute “or, with one or more other relevant authorities, a joint committee”,

(b) after subsection (1) insert –

“(1A) In this Part, a reference to a “standards committee” is a reference to a committee or a joint committee established under subsection (1).”,

(c) in subsection (11) –

(i) in the opening words, for “National Assembly for Wales” substitute “Welsh Ministers”,

(ii) in paragraph (a), after “authority” insert “or authorities”,

(iii) after paragraph (d) insert –

“(da) about establishing a standards committee which is a joint committee (including, in particular, provision about any restrictions on the number or types of relevant authority that may establish a joint committee),”,

(iv) in paragraph (e), for “such” substitute “standards”,

(d) after subsection (12) insert –

“(13) A relevant authority which is considering establishing a joint committee must have regard to any guidance issued by the Welsh Ministers about establishing joint committees and the circumstances in which it is appropriate to do so.”.

(3) In section 54 (functions of standards committees) –

(a) in subsection (5), for “National Assembly for Wales” substitute “Welsh Ministers”,

(b) after subsection (5) insert –

“(5A) Regulations made under subsection (5) may modify any provision of this Part, or any other enactment relating to a standards committee or to any functions of a standards committee, in relation to cases where a function of a standards committee is exercisable by a joint committee.



(5B) In subsection (5A) “enactment” includes an enactment comprised in subordinate legislation (within the meaning of the Interpretation Act 1978 (c. 30)), whenever passed or made.”,

(c) for subsection (7) substitute –

“ (7) A standards committee must, in exercising any of its functions, have regard to any relevant guidance issued by the Welsh Ministers.”.

(4) In section 106 (Wales) –

(a) in subsection (5), after “section 21G” add “or regulations under section 53(11) or 54(5)”,

(b) in subsection (6), after “section 21A(13)(b)” insert “or regulations made under section 53(11) or (subject to subsection (6A)) section 54(5)”,

(c) after subsection (6) insert –

“(6A) Where a statutory instrument contains regulations made under section 54(5) which include provision adding to, replacing or omitting any part of the text of an Act of Parliament or a Measure or Act of the National Assembly for Wales, the instrument may not be made unless a draft of it has been laid before, and approved by a resolution of, the National Assembly for Wales.”.

## PART 6

### MISCELLANEOUS AND GENERAL PROVISION

#### 64 Ancillary provision

(1) The Welsh Ministers may by order make such incidental, consequential, supplemental, transitional, transitory or savings provision as they consider appropriate for the purposes of, or in connection with, giving full effect to, any provision made by or under this Act.

(2) An order under this section may modify this or any other enactment.

#### 65 Orders and regulations

(1) Any power of the Welsh Ministers to make an order or regulations under this Act (other than an order under section 47) is exercisable by statutory instrument and includes power to –

(a) make incidental, consequential, supplemental, transitional, transitory or savings provision as the Welsh Ministers consider necessary or expedient for the purposes of, or in connection with, this Act,

(b) modify any enactment (including this Act), and

(c) make different provision for different purposes and areas.

(2) A statutory instrument which contains –

(a) an order under section 34(3)(d) or 64(1),

(b) an order under section 37(1) which includes provision altering the area of a principal council or a preserved county or which abolishes a principal area, or

(c) regulations under section 41(1),

is to be subject to annulment in pursuance of a resolution of the National Assembly for Wales.

(3) Despite subsection (2), any statutory instrument containing an order or regulations made under this Act which includes provision adding to, replacing or omitting any part of the text of an Act of Parliament or a Measure or Act of the National Assembly for Wales is not to be made until a draft of the instrument has been laid before, and approved by resolution of, the National Assembly for Wales.

(4) This section does not apply to an order made under section 69.

## **66 Interpretation**

(1) In this Act, unless the context otherwise requires –

“1972 Act” means the Local Government Act 1972 (c. 70),

“2011 Measure” means the Local Government (Wales) Measure 2011 (nawm 4),

“community meeting” is a meeting of the local government electors for a community convened under section 27(1) of the 1972 Act,

“enactment” includes an enactment comprised in subordinate legislation,

“local authority” means a principal council or a community council,

“local government area” means a principal area or a community,

“modify”, in relation to an enactment, includes amend or repeal,

“principal area” means a county or a county borough,

“principal council” means a county council or a county borough council.

(2) Schedule 3 (index of defined expressions) has effect.

## **67 Minor and consequential amendments and repeals**

(1) Schedule 1 (which makes minor and consequential amendments) has effect.

(2) Schedule 2 (which contains repeals of legislation) has effect.

## **68 Ongoing reviews and other savings**

(1) Any review being conducted under Part 4 of the 1972 Act at the time of the coming into force of Part 3 of this Act is to be completed under Part 4 of the 1972 Act.

(2) Part 4 of the 1972 Act (and any orders or regulations made under that Part) continues in effect for the purpose of such reviews.

- 5 (3) Any regulations made under section 67 of the 1972 Act (regulations in connection with implementation of recommendations and proposals under Part 4 of that Act) which are in force at the date of commencement of this section are to have effect in relation to orders under Part 3 of this Act (orders implementing changes following reviews) as if those orders were made under Part 4 of the 1972 Act.
- (4) Subsection (3) has effect only in so far as any regulations made under section 41 of this Act do not make provision to the contrary.

## 69 Commencement

- 10 (1) The following provisions come into force on the day on which this Act receives Royal Assent—
- (a) section 1;
  - (b) section 51;
  - (c) section 64;
  - (d) section 65;

15 (e) this section;

  - (f) section 70.
- (2) Parts 2 and 3 and section 68 come into force at the end of the period of 2 months beginning with the day on which this Act receives Royal Assent.
- 20 (3) The remaining provisions of this Act come into force on a day appointed by order made by statutory instrument made by the Welsh Ministers.
- (4) An order under this section—
- (a) may appoint different days for different purposes, and
  - (b) may include such transitional, transitory or savings provision as the Welsh Ministers consider necessary or expedient.

## 25 70 Short title

The short title of this Act is the Local Government (Democracy) (Wales) Act 2013.

SCHEDULE 1  
(as introduced by section 67(1))

MINOR AND CONSEQUENTIAL AMENDMENTS

*Local Government Act 1972 (c. 70)*

- 5 1 (1) The 1972 Act is amended as follows.
- (2) In section 25(2) (term of office and retirement of councillors), after “Part IV of this Act” insert “or Part 3 of the Local Government (Democracy) (Wales) Act 2013 (anaw 00)”.
- (3) In section 30 (restriction on community applications during and after reviews) –
- (a) in subsection (1) –
- 10 (i) in paragraph (b), for “Welsh Commission” substitute “Local Democracy and Boundary Commission for Wales”,
- (ii) after paragraph (b) insert –
- “ (ba) during the period of two years beginning with the coming into  
force of an order relating to the community under Part 3 of the  
15 Local Government (Democracy) (Wales) Act 2013 consequent  
on recommendations made under that Part by the Local  
Democracy and Boundary Commission for Wales”,
- (b) in subsection (3) –
- (i) for “Welsh Commission” substitute “Local Democracy and Boundary  
20 Commission for Wales”,
- (ii) after “Act” insert “or Part 3 of the Local Government (Democracy) (Wales)  
Act 2013”.
- (4) In section 31(2) (supplementary provision about community council orders), for the  
25 words from “68” to the end substitute “44 of the Local Government (Democracy) (Wales)  
Act 2013 is to apply as if the order were made under Part 3 of that Act.”.
- (5) In section 70 (restriction on promotion of Bills for changing local government areas, etc.)  
–
- (a) in subsection (1), after “local authority” insert “in England”,
- (b) in subsection (3), after “local authority” insert “in England”.
- 30 (6) In section 73(1) (alteration of local boundaries consequent on alteration of water-course),  
after “local government” insert “in England”.
- (7) In section 74 (change of name of county, district or London borough) –
- (a) in subsection (3)(a), for “the Secretary of State” substitute “the relevant Minister”,
- (b) in subsection (3)(b), for “the Secretary of State” substitute “the relevant Minister”,
- 35 (c) after subsection (3) insert –

“(3A) Where any change of name under this section relates to a Welsh principal area, notice must also be sent to the Local Democracy and Boundary Commission for Wales.”.

(d) after subsection (7) insert—

“(8) In this section the “relevant Minister” is—

- (a) in relation to the change of name of a Welsh principal area, the Welsh Ministers, and
- (b) in relation to any other change of name, the Secretary of State.”.

(8) In section 76(2)(a) (change of name of a community), for “Secretary of State,” substitute “Welsh Ministers, to the Local Democracy and Boundary Commission for Wales,”.

(9) In section 246(9) (preservation of powers, privileges and rights of existing cities or boroughs), for “Part IV of this Act” substitute “Part 3 of the Local Government (Democracy) (Wales) Act 2013”.

15 *Police Act 1996 (c. 16)*

2 In section 1(2)(a) of the Police Act 1996 (police areas), for “section 58 of the Local Government Act 1972,” substitute “section 45 of the Local Government (Democracy) (Wales) Act 2013,”.

*Public Services Ombudsman (Wales) Act 2005 (c. 10)*

20 3 In Schedule 3 to the Public Services Ombudsman (Wales) Act 2005 (listed authorities), after the entry for “Comisiynydd y Gymraeg (the Welsh Language Commissioner)” insert—

“The Local Democracy and Boundary Commission for Wales.”.

*Welsh Language (Wales) Measure 2011 (nawm 1)*

25 4 In Schedule 6 to the Welsh Language (Wales) Measure 2011 (public bodies etc: standards), in column 1, for the entry for “The Local Government and Boundary Commission for Wales (“Comisiwn Ffiniau Llywodraeth Leol i Gymru”)” substitute “The Local Democracy and Boundary Commission for Wales (“Comisiwn Ffiniau a Democratiaeth Leol Cymru”)”.

30 *Police Reform and Social Responsibility Act 2011 (c. 13)*

5 In section 72(3) of the Police Reform and Social Responsibility Act 2011 (amendment of police areas: term of office of commissioner), for paragraph (c) substitute—

“(c) an order under section 45 of the Local Government (Democracy) (Wales) Act 2013 (anaw 00) (recommendations for changes to police areas) which alters the boundary of any police area in Wales;”.

35

*Local Government Byelaws (Wales) Act 2012 (anaw 2)*

- 6 In paragraph 9 of Schedule 2 to the Local Government Byelaws (Wales) Act 2012 (minor and consequential amendments), in sub-paragraph (4), for “236A (alternative procedure for certain byelaws)” substitute “236B (revocation of byelaws)”.

SCHEDULE 2  
(as introduced by section 67(2))

REPEALS

5 The enactments mentioned in the first column are repealed to the extent set out in the second column.

**TABLE 1**

<i>Enactment</i>	<i>Extent of Repeal</i>
<p>10 Local Government Act 1972 (c. 70)</p> <p>15</p> <p>20</p> <p>25</p> <p>30</p> <p>35</p>	<p>Section 30(1)(b).</p> <p>In section 30(3), the words “under Part IV of this Act”.</p> <p>Section 53.</p> <p>Section 54.</p> <p>Section 55.</p> <p>Section 56.</p> <p>Section 57.</p> <p>Section 57A.</p> <p>Section 58.</p> <p>Section 59.</p> <p>Section 60.</p> <p>Section 61.</p> <p>Section 65.</p> <p>Section 67.</p> <p>Section 68.</p> <p>Section 69.</p> <p>Section 71.</p> <p>Section 72(1)(b) and (2A).</p> <p>In section 73(2), the words “or the Welsh Commission, as the case may require,”.</p> <p>In section 78(1), the definitions of “electoral arrangements” and “substantive change”.</p> <p>Section 78(2).</p> <p>In section 270(1), the definition of the “Welsh Commission”.</p> <p>Schedule 8.</p> <p>Schedule 11.</p>
<p>Local Government Boundary Commission for Wales (Accounts, Audit and Reports) Order 2003 (S.I. 2003/749)</p>	<p>The whole instrument.</p>
<p>40 Local Government (Wales) Measure 2011 (nawm 4)</p>	<p>Section 167.</p>

SCHEDULE 3  
(introduced by section 66(2))

INDEX OF DEFINED EXPRESSIONS

5 The expressions listed in the first column are defined by or (as the case may be) are to be interpreted in accordance with the provisions of this Act listed in the second column in relation to those expressions.

**TABLE 2**

<i>Expression</i>	<i>Relevant provision</i>
1972 Act ( <i>Deddf 1972</i> )	Section 66(1)
10 2011 Measure ( <i>Mesur 2011</i> )	Section 66(1)
Appropriate implementing authority ( <i>Awdurdod gweithredu priodol</i> )	Section 36(6)
Assistant Commissioner ( <i>Comisiynydd Cynorthwyol</i> )	Section 11(1)
15 Chairing member ( <i>Aelod cadeirio</i> )	Section 4(1)(a)
Community boundary change ( <i>Newid i ffin cymuned</i> )	Section 23(4)(a)
Community council change ( <i>Newid i gyngor cymuned</i> )	Section 23(4)(b)
20 Community meeting ( <i>Cyfarfod cymunedol</i> )	Section 66(1)
Electoral area ( <i>Ardal etholiadol</i> )	Section 29(10)
Electoral arrangements for community ( <i>Trefniadau etholiadol ar gyfer cymuned</i> )	Section 31(6)
Electoral arrangements for principal area ( <i>Trefniadau etholiadol ar gyfer prif ardal</i> )	Section 29(10)
25 Electoral arrangements change ( <i>Newid i drefniadau etholiadol</i> )	Section 23(4)(c)
Enactment ( <i>Deddfiad</i> )	Section 66(1)
Executive arrangements ( <i>Trefniadau gweithrediaeth</i> )	Section 52(2)
30 Expert ( <i>Arbenigwr</i> )	Section 10(1)
Local authority ( <i>Awdurdod lleol</i> )	Section 66(1)
Local government area ( <i>Ardal llywodraeth leol</i> )	Section 66(1)
Local government elector ( <i>Etholwr llywodraeth leol</i> )	Section 30(4)
35 Mandatory consultees ( <i>Ymgynghoreion gorfodol</i> )	Section 34(3)
Modify ( <i>Addasu</i> )	Section 66(1)
Multiple member area ( <i>Ardal amlaelod</i> )	Section 29(10)



	Preserved county ( <i>Sir wedi ei chadw</i> )	Section 27(4)
	Preserved county change ( <i>Newi i sir wedi ei chadw</i> )	Section 23(4)(d)
	Principal area ( <i>Prif ardal</i> )	Section 66(1)
5	Principal council ( <i>Prif gyngor</i> )	Section 66(1)
	Principal area boundary change ( <i>Newid i ffin prif ardal</i> )	Section 23(4)(e)
	Public body ( <i>Corff cyhoeddus</i> )	Section 40(6)
	Qualifying public body ( <i>Corff cyhoeddus cymwys</i> )	Section 50(5)
10	Single member area ( <i>Ardal un aelod</i> )	Section 29(10)
	The Commission ( <i>Y Comisiwn</i> )	Section 2